8th FIAPAC congress, 24/25. October 2008, Berlin

Society's responsibility to provide a legal setting in abortion care

Christian Fiala, MD, PhD

www.fiapac.org www.misoprostol.org

Gynmed Clinic Vienna, Austria www.gynmed.at Karolinska Institutet/ University Hospital Department of Woman and Child Health Stockholm, Sweden Abortion is the most frequently performed surgical procedure in Obstetrics and Gynaecology, regardless of whether it is illegal or legal. The quality of care has therefore a huge impact on the whole society.

Transformation

Transformation



Transformation



Transformation

from	Past	dominating/ manipulating	
to	Future	respecting	

Transformation

From Past	dominating/ manipulating women	decision-based evidence-making
To Future	Respecting women	

Transformation

From Past	dominating/ manipulating women	decision-based evidence-making
To	Respecting	evidence-based
Future	women	decision-making

We need to know the **past**

in order to understand the present and

be able to shape the future



The origin of restrictions in access to contraception and abortion Initially military requirements/ 'cannon fodder' neither based on ethical considerations nor "women centred"

The origin of restrictions in access to contraception and abortion

Wien, am 16. Februar 1916. das k.k. Ministerium des Innern

An

Angesichts der großen Verluste an wertvollstem Menschenmaterial, die der Krieg mit sich bringt, muß die Heeres-

Letter from the Austrian Ministry of War to the Ministry of Interior, 1916:

"In view of the great losses of most valuable human material caused by the war, the military command has to strengthen all measures that will lead to a replacement of the loss and stop all activities impairing the replacement. Contraceptives and abortions are an important aspect in the latter case..." ..."

A strong 'pro life' quote

"The state has to declare the child to the most valuable good of society. He is the highest protector of this most wonderful blessing."

A strong 'pro life' quote

The state has to declare the child to the most valuable good of society. He is the highest protector of this most wonderful blessing."

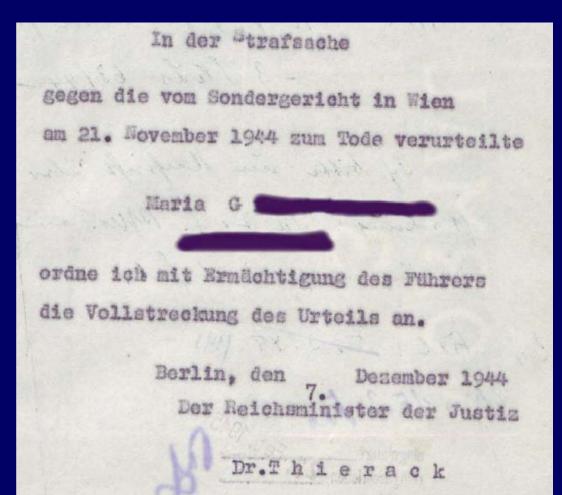
Adolf Hitler in the book "Mein Kampf"/My struggle, 1940

Der völkische Staat hat das Kind zum kostbarsten Gut eines Volkes zu erklären. Er muß sich als oberster Schirmherr dieses köstlichsten Segens fühlen.

Adolf Hitler, "Mein Kampf"

The origin of restrictions in access to contraception and abortion

- Vienna spring 1945: Execution of a woman for performing illegal abortions.
- A few months before the end of the 2nd world war



Limited prevention of unwanted pregnancies

Zur Anzeige wird der QuickTime™ Dekompressor "TIFF (Unkomprimiert)" benötigt.

1968: "The Church condemns as always unlawful the use of means which directly prevent conception"

Past



"... in the whole human relation there is no slavery or torture so horrible as coerced, unwilling motherhood"

> 'Married Love' Marie Stopes, 1918, page 140

Limited prevention of unwanted pregnancies > high number of abortions

In one year ...

... in Europe alone

about 2 million women

had an abortion!

Film: Women's misery - women's happiness **1929** (Frauennot - Frauenglück) www.abortionfilms.org

Why illegal abortion is dangerous

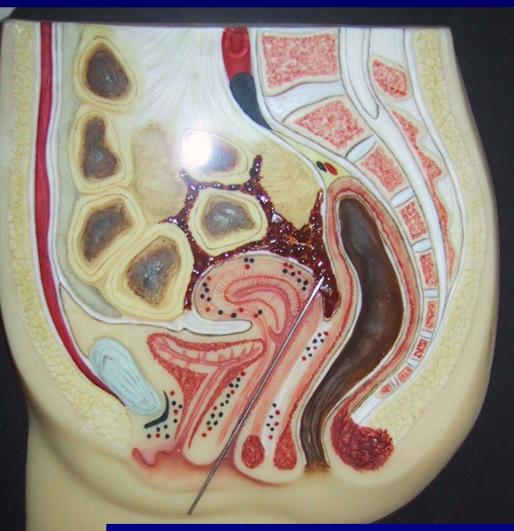




Wife. Mother. Criminal.







Museum of Contraception and Abortion, Vienna, www.muvs.org

Why illegal abortion is dangerous

Induced rupture of membranes late in gestation, waiting for expulsion.



Why illegal abortion is dangerous

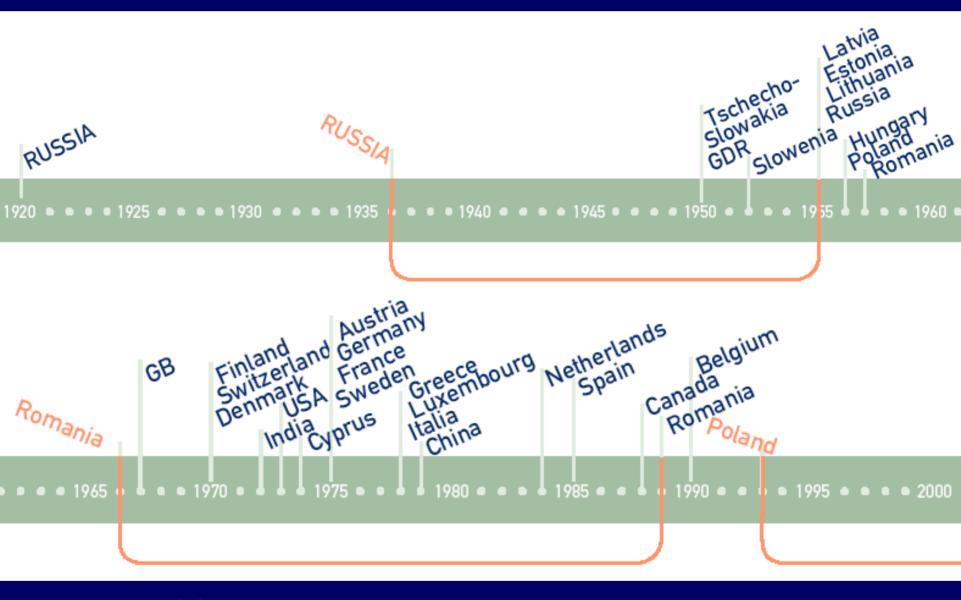


Gerri Santoro, 27, mother of two children, died from an unsafe abortion in a Connecticut motel room, 1964; see the film: "My sister Gerri": www.abortionfilms.org

Illegal abortion and maternal mortality "Women are not dying because of diseases we cannot treat. They are dying because societies have yet to make the decision that their lives are worth saving."

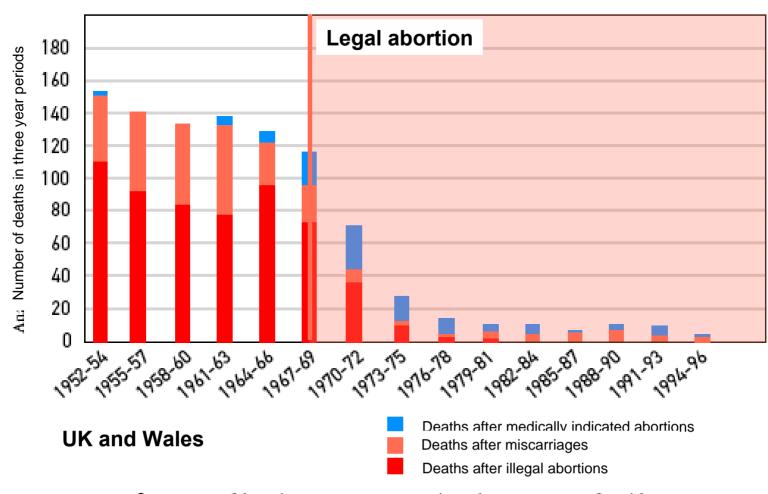
Professor M.F. Fathalla Former President of the International Federation of Gynaecology and Obstetrics Professor of Obstetrics and Gynaecology, Assiut University, Egypt

Timeline of legalising abortion in Europe



Museum of Contraception and Abortion, www.muvs.org

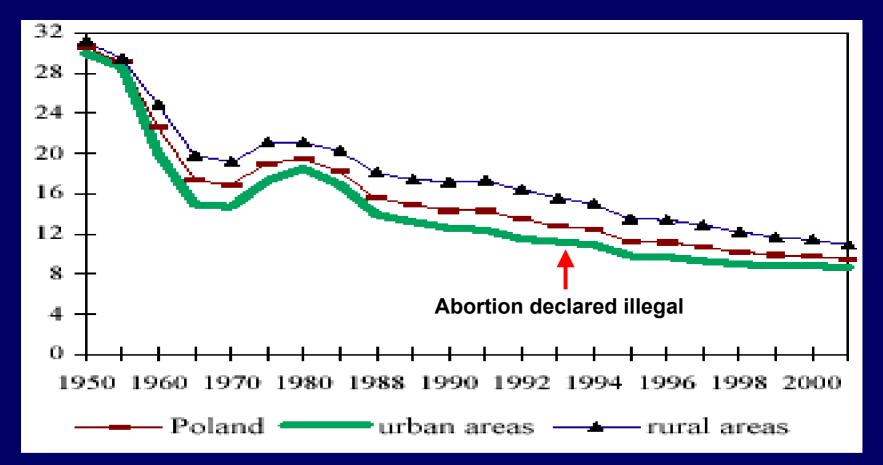
Death cases caused by abortion in England und Wales



Source: 'Confidential Enquiries into Maternal Deaths', Department of Health, 1998

Making abortion illegal does not necessarily increase the birth rate

Birth rates Poland 1950-2001 (births/1 000 population)



E. Fràtczak, Institute of Statistics and Demography, Warsaw School of Economics, Poland



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Illegal abortion and society

Daily newspaper Austria 1915

"Ladies!! Effective, absolutely safe method against disturbances..."

Daily newspaper Poland 2006

"Pharmacologically, painless, bringing on menstruation, Tel. ..."

"Gynaecologist consulting room modern methods, bringing on menstruation, IUDs, medical procedures,

Ultrasound, tel."

GINEKOLOGIA, POŁOŻNICTWO

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Caa FARMAKOLOGICZNIE tanio 506316395

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A GINEKOLOG zabiegi tabeletki 501519212

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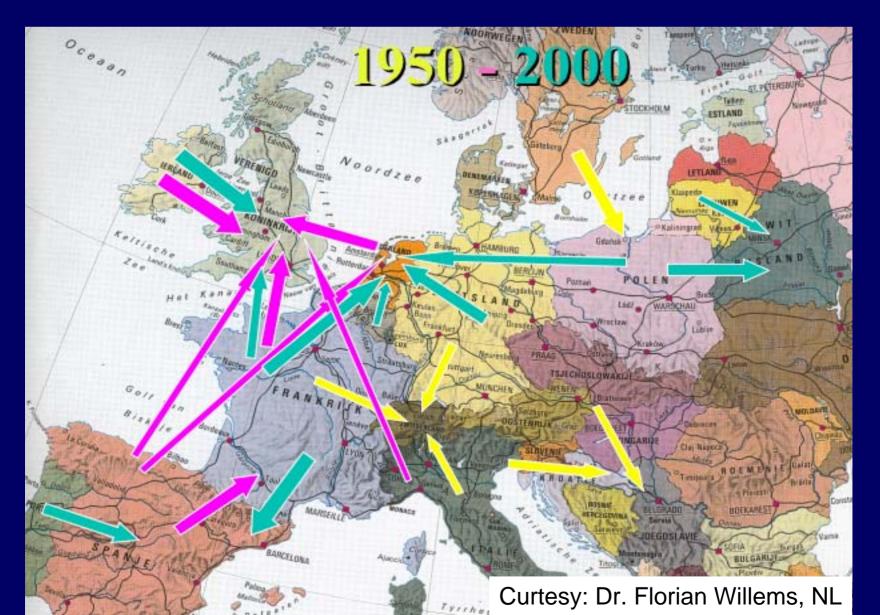
Antykoncepcja awaryjna 24h 0600 012 453

ANTYKONCEPCJA AWARYJNA PO GINEKOLOG - 7 dni w tygodniu - 24 godz. pełen zakres 637 52 62, 0-601 222 444

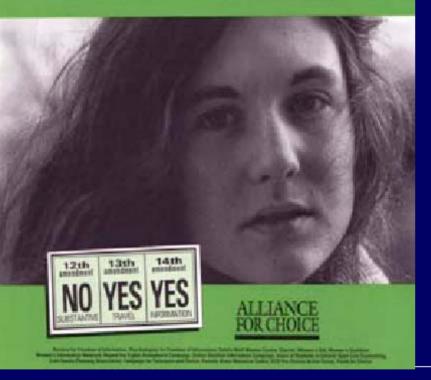
DOŚWIADCZONY GINEKOLOG PEŁEN ZAKRES TANIO ! 0 602 372 540

> GABINET GINEKOLOGICZNY NOWOCZESNE METODY, WYWOŁYWANIE MIESIĄCZKI, SPIRALE, ZABIEGI, USG, tel. 853 46 92 Mokotów

Abortion tourism



She's fourteen, raped and pregnant. Go on, tell her to kill herself.



Denying legal abortion is neglecting basic legal rights to women

Ireland 1992 X case leads to a referendum on: Right to Travel and Information

Denying legal abortion is neglecting basic legal rights to women

Romania under Ceaucescu: routine gynaecological examinations in factories to detect pregnant women

2008: Poland plans to establish a database of all pregnancies in an effort to eliminate illegal abortions.Every pregnant woman will be registered by her physician.Her pregnancy will remain under state surveillance, so that she cannot terminate it.

What can we learn from history

There is no sensible alternative to unrestricted access to effective contraception and legal abortion

Present

Legal abortion

- Performed early in gestation
- Safe, no woman dies anymore
 - Performed by qualified medical personal
 - Technique 'state of the art'
- Reduced costs (paid for by social security)
- Society can develop as a whole
- But remnants of medieval paternalistic restrictions are still in force against all medical evidence

Restrictions

- Diagnosis of the pregnancy by a doctor (out of tradition or legal requirement)
- Abortion has to take place in a hospital/clinic
- Obligatory counselling
- Counselling can not be in the same institution as the abortion
- Counselling has to be in the same institution as the abortion
- Woman has to hand in a written statement that she is in distress
- Obligatory consent by 2 doctors
- Blood group, other lab examinations as prerequisite
- Abortion is legal only on mental health grounds

Obligatory waiting periods /"cooling off"

Country	Waiting Period
Germany	3 days
The Netherlands	5 days
Belgium	6 days
Italy, France	7 days

No waiting period:

Austria, Denmark, Finland, Norway, Spain, Sweden, Switzerland

Restrictions in access to abortion

Basic misunderstandings:

- Pregnant women have to be protected from themselves so that they do not hastily decide against having a child
- Women with an unwanted pregnancy would only enter into the actual decision-making process after counselling with someone they do not know
- A stranger is in a better position to judge what is in the best interest of the women
- Restrictions can reduce the number of abortions

The legal framework and requirements for an

abortion do not reflect the needs of the women

with an unwanted pregnancy.

The legal framework and requirements for an abortion do not reflect the needs of the women with an unwanted pregnancy. They rather reflect the fantasies and projections of persons who are professionally inexperienced and personally not involved.

Who decides over fertility? Can you find a single woman on this picture?



US-president Bush signing a law against one form of late abortions, 2003

Who decides on the access to safe abortion

- The parliament via legislation
- The social security system via funding
- The health authorities via approval
- The medical council via special requirements
- The anaesthetist
- The hospital administration
- Appointment availability for one method
- The doctor
- Media via biased reporting

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• The women herself

Future

The way forward -The example of The Netherlands

Dutch born Women have:

- abortion on request
- Abortion free of charge
- the lowest abortion rate
- the lowest gestational age at abortion

What do we need to do to get there?

What is needed?

 'Liberal' laws or rather who decides: The women involved or others who claim to be concerned?

- Reduce paternalism
- Give the power to decide and the autonomy to choose to those who are directly involved

Who decides on the access to safe abortion

The women herself

- The parliament via legislation
- The social security system via funding
- The health authorities via approval
- The medical council via special requirements
- The anaesthetist
- The hospital administration
- Appointment availability for one method
- The doctor
- Media via biased reporting

• The women herself

How can we guarantee a high standard in medical/abortion care?

- Not by regulating the procedure with legal means
- But by giving patients and health providers the freedom to apply evidence based medicine

What is more dangerous?



Which of these items are OTC and which are on prescription only?

What is more dangerous?





Why are dangerous toys for boys freely available while safe and important drugs for women are restricted?

Do we need a law on abortion? The example of Canada of 20 years

There is no law on abortion in Canada In 1988 the Supreme Court ruled the abortion law of that time was of no force or effect because it was incompatible with the Charter of Rights and Freedoms:

"Forcing a woman by threat of criminal sanction to carry a foetus to term unless she meets certain criteria unrelated to her own priorities and aspirations, is a profound interference with a woman's body and this a violation of her security of the person." Chief Justice, Brian Dickson

Who can take a responsible decision

The pregnant woman is best placed to take a responsible decision on her fertility, including for pregnancy she might be carrying

A vision?

	Car driving	Sexuality
Prevention of accidents	Society engages with obligatory measures which are checked	Society engages with encouraging prevention, paying, checking
First aid after an accident	First aid box in every car, every doctor trained in first aid, ambulance on alert 24/7	Emergency contraception in every household, also distributed 24/7 free of charge
Backup after an accident	Every hospital equiped with traumatology unit and reconvalescent: Unrestricted access!!	Abortion provided by every hospital, gynaecologist and family planning Unrestricted access!!

Aspects for the UK: Deleting restrictions in access to contraception and abortion

- Requesting an adult to get approval by a stranger for a most intimate medical procedure is highly insulting and intimidating
 > delete the requirement for signature
- Medical abortion is very safe, effective and virtually identical to spontaneous abortion. The requirement to give the tablets in a hospital/clinic is against all medical evidence
 > allow home use of misoprostol in medical abortion
- Abortion has become a very safe procedure and easy to perform allowing to reduce the involvement of doctors
 other health care professionals should have more duties in abortion care

Aspects for the UK: Deleting restrictions in access to contraception and abortion

- Abortion is legal in the UK on mental health grounds, declaring all women mentally ill if they decide for an abortion
 > delete this requirement
- Lower limits (12 or 14 weeks) lead to serious limitations in most EU countries and cause an ongoing abortion tourism
 > Keep a high gestational age limit for abortion on request or eliminate the abortion law > see Canada

Another gender aspect

- As men, it is well known that we cannot get pregnant, let alone have an abortion ourselves.
- Maintaining the reproductive health of women, however, is also in our interests. We are directly affected by and dependent on it.We should therefore argue for conditions which permit women, who have after all become pregnant through our actions, to end an unwanted pregnancy in the best possible way and without unnecessary suffering.

I dream of the day when all children are wanted, when men and women are equal and when sexuality is considered to be the expression of love, happiness and closeness.

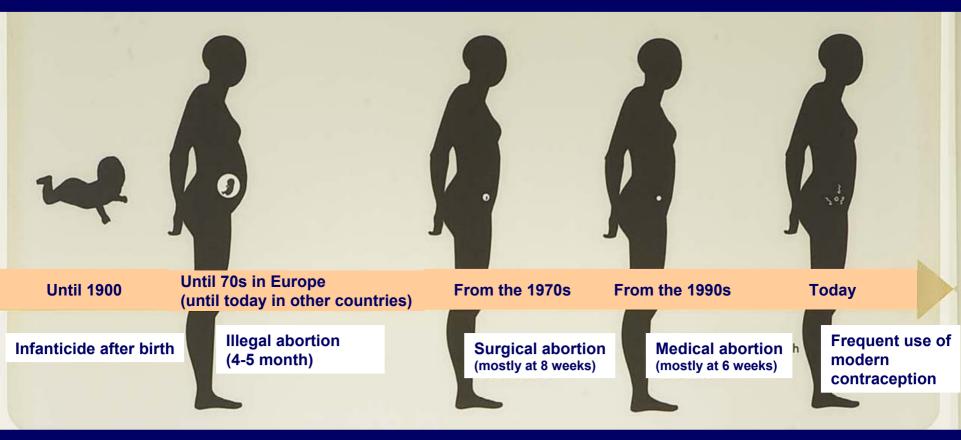
> Elise Ottesen Jensen Sweden, 1896-1973

FIAPAC - International Association of Health Professionals working in the field of Abortion and Contraception



Success story of modern contraception

From infanticide to frequent use of modern contraception



Museum of contraception and abortion, www.muvs.org

A vision

" It would be one of the greatest triumphs of humanity ... if the act responsible for procreation could be raised to the level of a voluntary and intentional behaviour in order to separate it from the imperative to satisfy a natural urge"

Siegmund Freud, 1898

Abortion a gender issue?

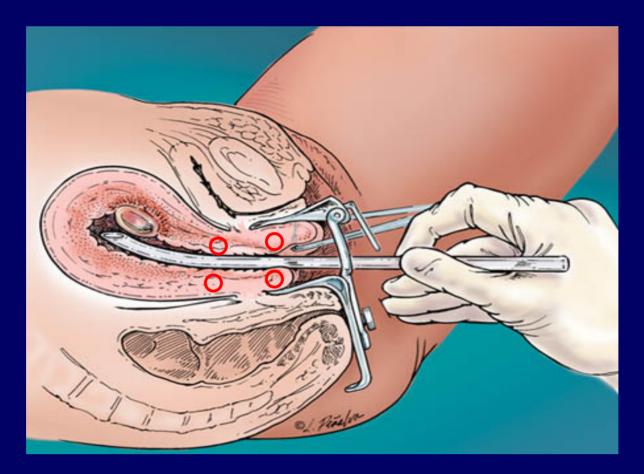
	Viagra®	Legal abortion
Delay to approval	Several months	Several decades
Indication	Not medically important	Important life event
Side effects	Many deaths reported	Virtually no side-effects, saves women from the consequences of illegal ab
Available	Everywhere	Available in almost all developed countries Still not available in developing countries
International media	Report frequently; free publicity	Emotional reporting, "controversial abortion"

Gynmed Clinic Vienna - Salzburg



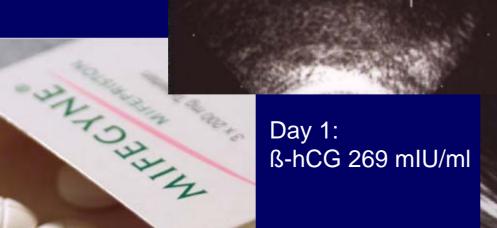


Surgical abortion today



Abortion is done early, using a thin plastic canula after drug induced dilatation of the cervix (misoprostol)

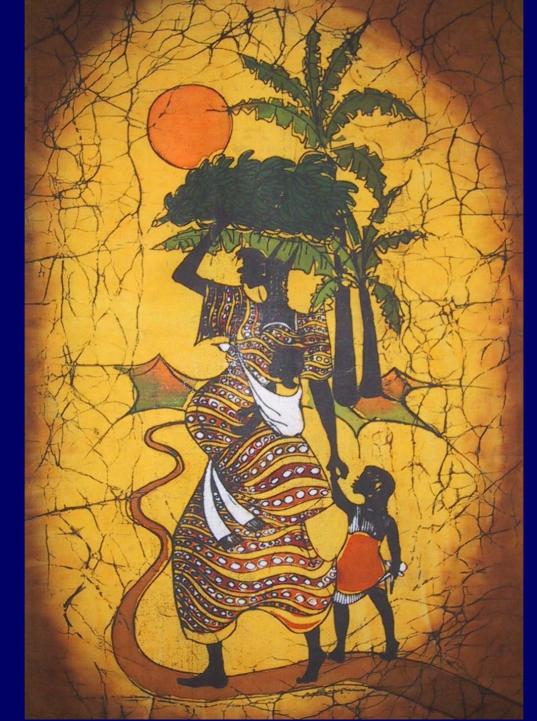
Medical abortion at 4 1/2 weeks gestation



M

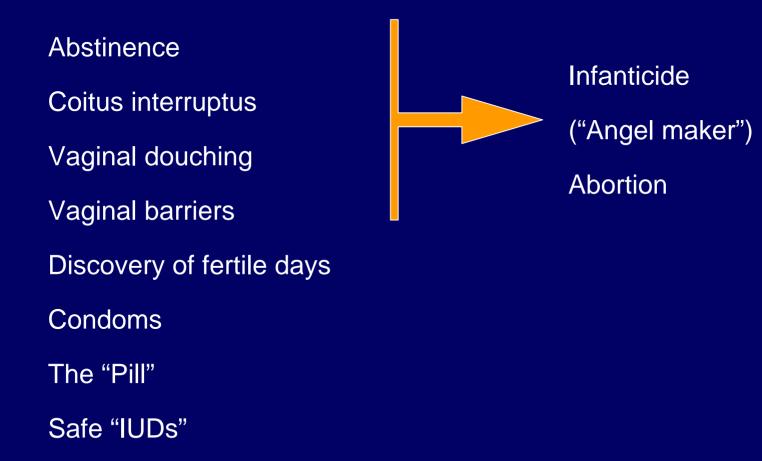
Day 9: ß-hCG 20

Sharing the burden ...



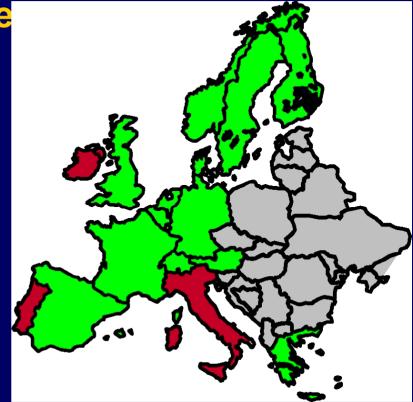
But what about the distribution of rights?

Contraception in earlier times ?



Marketing of mifepristone

- 1988: France (49 days LMP)
- 1991: UK (63)
- 1992: Sweden (63)
- 1999 January: Austria (49)



- 1999/2000: most other European countries (49)
- 2000: US, Mifeprex[®] (49)
- Now available in 33 countries; >1.5 million women treated in EU

Fertility

"Natural" Today 12-15 pregnancies 1-2 pregnancies 10 live deliveries 1-2 live deliveries 7-8 surviving children all children survive Breastfeeding 0-4 months Breastfeeding 2 years 450 ovulations in a lifetime 160 ovulations in a (Effective contraception lifetime needed for most)

Wien, am 16. Februar 1916.

Angesichts der großen Verluste an wertvollstem Menschenmaterial, die der Krieg mit sich bringt, muß die Heeresverwaltung pflichtgemäß allen Maßregeln ihr besonderes Augenwerk zuwenden, die geeignet sind, den Ersatz der Verluste zu fördern oder eine Schmälerung dieses Ersatzes hintanzuhalten. In der zweiten Richtung spielen der Gebrauch von Mitteln zur Verhütung der Empfängnis und die Abtreibung der Leibesfrucht eine bedeutende Rolle. Sie wirken dem natürlichen Ausgleich entgegen, der

From a letter of the Imperial Ministry of War to the Ministry of Interior:

"The war results in a huge loss of "valuable human material". The national command of the army must therefore strengthen all measures that will lead to a replacement of the loss and stop all activities impairing the replacement. Contraceptives and abortions are an important aspect in the latter case..."

Past

AMA successfully convinced lawmakers to include "therapeutic abortion" clauses in their legislation. These clauses granted *licensed physicians* the power to decide whether or not abortions should be performed, as well as the authority to perform them. Thus, the AMA was able to remove abortion from the hands of "untrained irregulars" (many of whom were women), and channel it into the realm of the male professional. The AMA's campaign was so successful that by 1896, abortion was a crime in every state, as well as in the District of Columbia. Only a pregnancy that endangered the life or health of the mother could be legally, and therapeutically, terminated - by a licensed physician.

AMA was succeeding in criminalizing abortion and eliminating competing "irregular" practitioners

Past

Van de Warker restated his opinion on the matter by quoting a Dr. Taylor: "These medicinal substances…rarely answer the intended purpose, and when the result is obtained, it is generally at the expense of the life of the mother."

Van de Warker, The Detection of Criminal Abortion and a Study of Feticidal Drugs, 43 44.

Why illegal abortion is dangerous

Incomplete abortion

> Placental residua

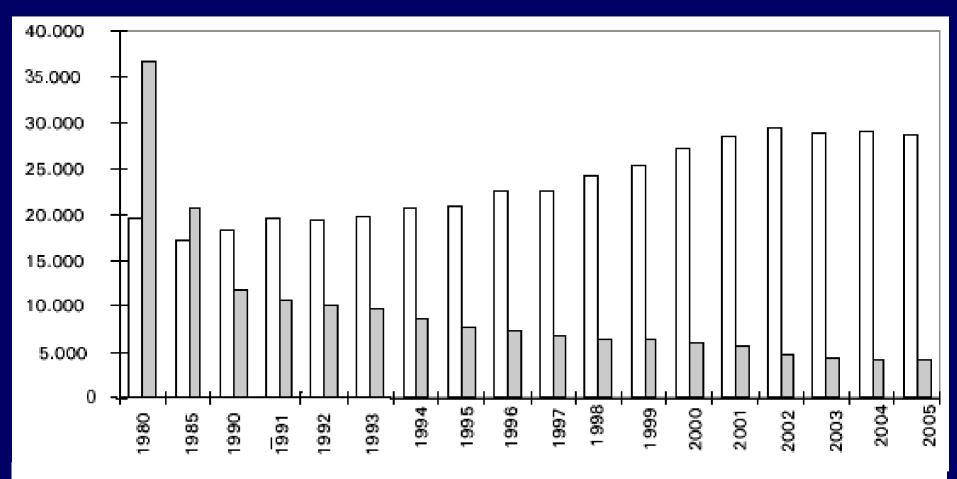


The origin of restrictions in access to contraception and abortion

- Abortion laws in most developing countries are remnants of the former colonial laws.
- They are based on medieval European social concepts and medical knowledge.
- The European countries have long ago corrected this historical mistake.
- Legalising abortion has made countries a safe place for women and allowed unprecedented economic development.

Abortion tourism

Abortions in The Netherlands



Women living in the Netherlands

Women not living in the Netherlands

Impact of laws making abortion illegal

performed at under 13 weeks gestation. In 2006, about 68% were at under 10 weeks and a further 22% at 10-12 weeks. The proportion at 13 weeks or more was 11 % in 2006. The corresponding percentages for 2005 were 67%, 23% and 10% respectively showing a continuing increase in the proportion of abortions that were performed under 10 weeks (Table 3 *iii and Figure 3*).



Museum of contraception and abortion, www.muvs.org

Abortion in illegal and legal settings

	Legal setting	Intention	Government	Consequences
Past	Contraception and abortion illegal but exceptions for AB performed by a doctor, for women from upper class and undesired groups	Increase population, replace losses caused by wars, use fertility control as instrument of power	Monarchies, dictatorships, war leading countries	High maternal mortality, morbidity, abortion rate and infanticide; variable success
Present	Contraception legal, abortion legal in most developed countries with remaining historical restrictions in contradiction to medical evidence	Evolving respect for women but persistent patronizing: 'protecting them from themselves', reduce the need for abortion by legal restrictions	Democracies, religious arguments a new factor in the public debate	Unequal situation in Europe, countries with restrictions: high gestational age at abortion and high abortion rate
Future	Evidence based approach: No legal restrictions on abortion, no specific	Truly respect women, including their rights, provide the best quality of care based on	Democracies	Effective contraception widely used, abortion in early gestation as backup

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Content of the "counselling"

"The outcome of the counselling is not predetermined and it is based on the responsibility of the woman", but:

"The counselling aims to protect the unborn. The counselling should encourage the women to continue the pregnancy and prepare her for a life with a child. The counselling should help the women to take a responsible and careful decision. The woman has to realise that the unborn has a right to life at any stage of the pregnancy even when this limits her rights."

Abortion in illegal and legal settings

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Future	Evidence based approach: No legal restrictions on abortion, no specific law	Truly respect women, including their rights, provide the best quality of care based on evidence	Demo- cracies	Effective contraception widely used, abortion in early gestation as backup rarely used

Illegal abortion: self induced Europe: 21st century

Maternal Death

CASE: An adolescent developed upper gastrointestinal bleeding after self-medication with misoprostol orally (12 mg) to cause abortion. She presented with multiorgan failure, After several episodes of cardiac arrest, and despite resuscitation efforts, the patient died.

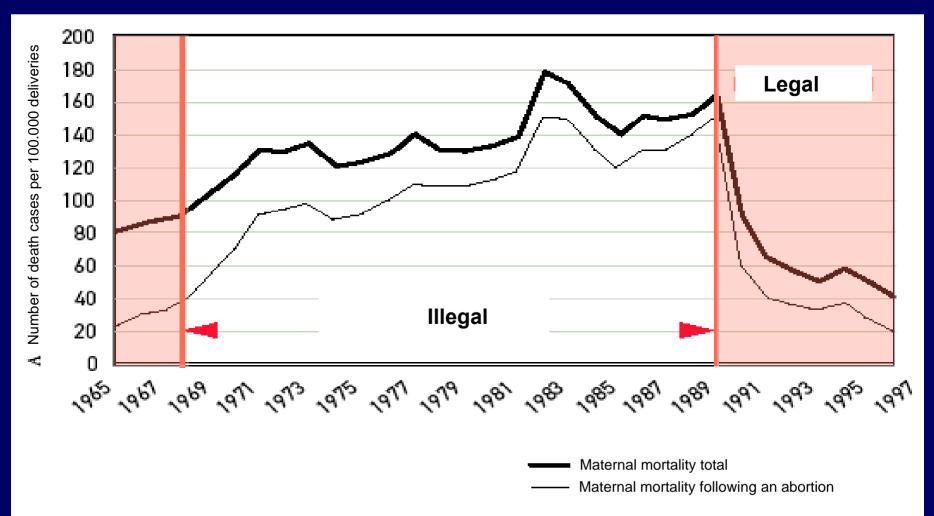
OBSTETRICS & GYNECOLOGY FEBRUARY 2007

This woman took the right drug but 60 tabs instead of 4 tabs

Illegal abortion: self induced

- Women postpone the abortion or are delayed and therefore come late in gestation
- Methods:
 - Swallowing all kinds of substances > high risk of intoxication
 - Rupture of membrane (knitting needle, catheter, wooden stick etc) > high risk of perforation > bleeding / infection
 - Herbal abortifaciants (parsley, pennyroyal etc)

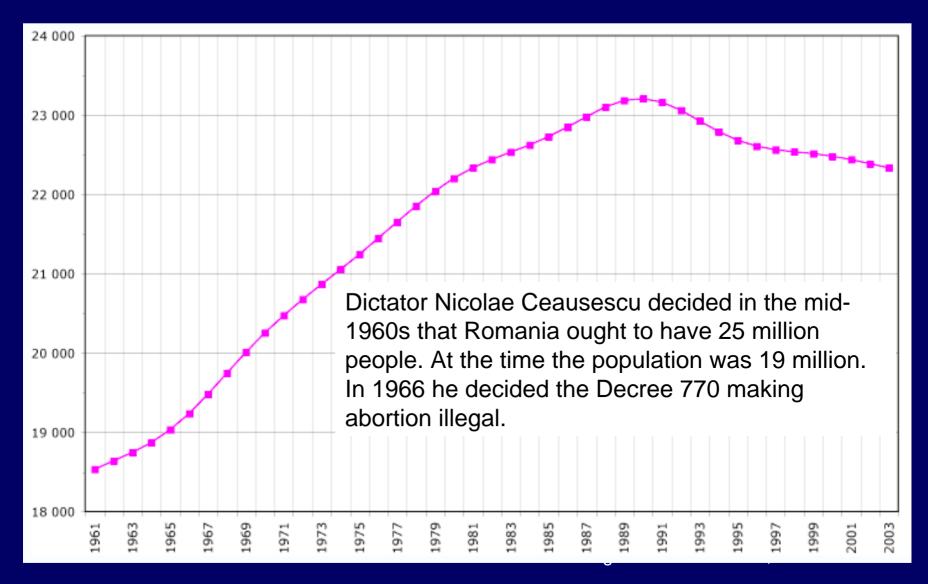
Romania: another social experiment making abortion illegal



WHO 2004

Challenges in abortion care, C. Fiala

Romania: another social experiment making abortion illegal



Germany



"To be used only by the German Wehrmacht. To be destroyed immediately after use."

US

<u>1965:</u> use of contraceptives by married couples legalised (Supreme Court: Griswold v. Connecticut) <u>1972:</u> Use of contraceptives by unmarried couples legalised (Supreme Court Baird v. Eisenstadt)

Ireland

<u>1990:</u> IFPA convicted for the illegal sale of a contraceptive in the Virgin Record Store. A fine of £400 imposed.

Illegal abortion leading to abortion tourism



'to take the boat to England' Every year about 7 000 Irish women travel to England and Wales for an abortion. See the film "Like a ship in the night"

Source: Dept. Of Health, London 2003

Abortion tourism has a negative impact on the physical and psychological health of women.



Internet and abortion

- Advantage
 - Access at any time, no need to go somewhere
 - No need to justify
 - No questions asked
 - Anonymous
 - Can choose between different sources
 - Can order the abortion pill: www.womenonweb.org
- Disadvantage:
 - Not all women have access
 - Sometimes wrong, misleading information

Safe access to medical abortion in countries where mifepristone is not available • WOMEN ON WEB:

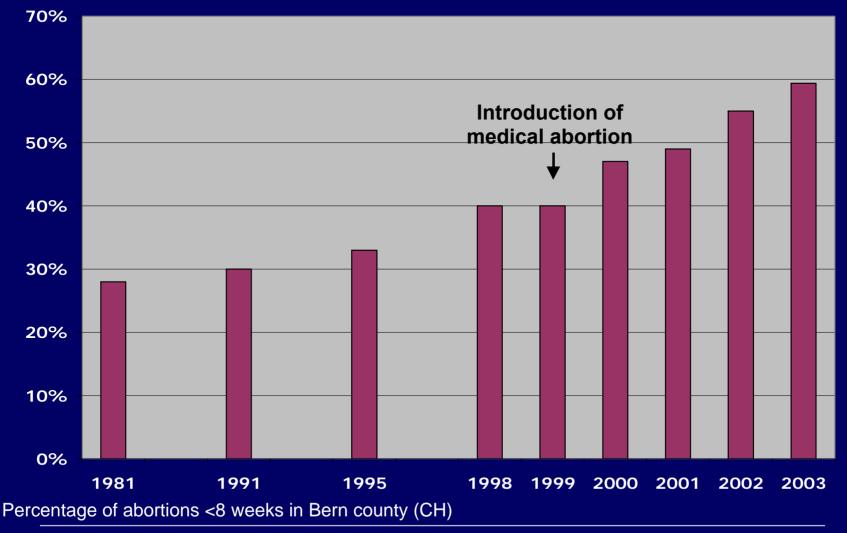
www.womenonweb.org

I need an abortion

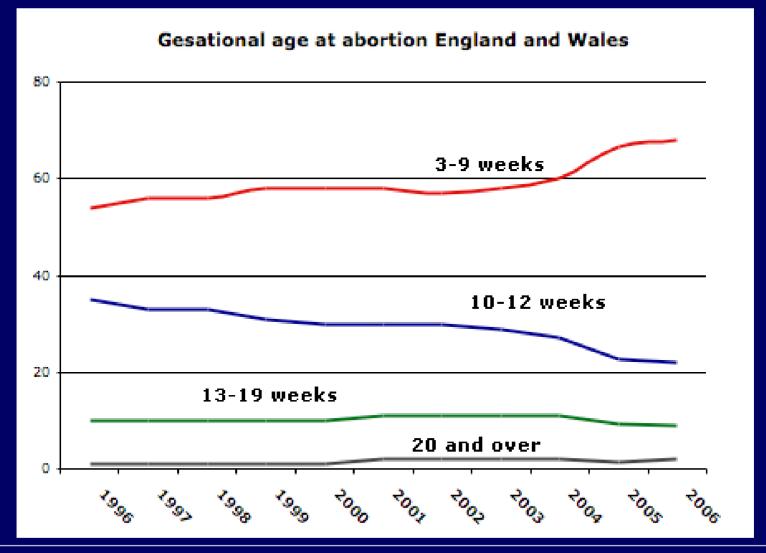


Do you have an unwanted pregnancy? Click here. This online medical abortion service helps women gain access to a safe medical abortion in order to reduce the number of deaths due to unsafe abortions.

Medical abortion leads to abortions being performed earlier



Impact of laws making abortion illegal



Restrictions in access to abortion

- Do not lead to a reduced frequency of unwanted pregnancies or abortions
- Do not lead to an improvement in the quality of care
- Do not lead to an increase in birth (of wanted children)
- Delay gestational age at abortion
- Increase the risk for the physical and psychological health
- Increase costs without benefit

Certifying doctors should not hold extreme views

the following views shall be considered incompatible

(a) That an abortion should not be performed in any circumstances:(b) That the question of whether an abortion should or

should not be performed in any case is entirely a matter for the woman and a doctor to decide.

Impact of laws making abortion illegal

- Limited prevention of unwanted pregnancies > high number of abortions
- No increase of the birth rate (of wanted children)
- Women come late in gestation
- Women are forced into:
 - Abortion tourism
 - Illegal abortion by doctors: safe but expensive
 - Illegal abortion self-induced: unsafe and dangerous

Restrictions in access to abortion lead to late abortions

Netherlands	< 8 weeks	77% (2004)
Germany	< 8 weeks	35% (2007)
Finland	< 9 weeks	75% (2005)
Norway	< 9 weeks	72% (2005)
Sweden	< 9 weeks	75% (2007)
Demark	< 9 weeks	65% (2005)
lceland	< 9 weeks	64% (2005)
US	< 9 weeks	63% (2004)
England/Wales	< 10 weeks	68% (2006)
NZ	< 10 weeks	36% (2004)

Fantasy and reality





Gestational sac at 6 weeks gestation

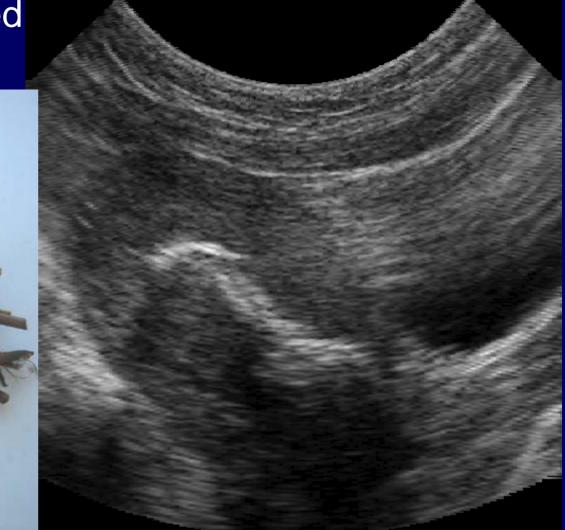
Introduction of medical abortion does not increase abortion rate



Why illegal abortion is dangerous

Foreign bodies retrieved from the uterine cavity





Impact of legalisation of abortion

Table 1. Grounds on which abortion is legally permitted in 193 countries, 2001

	To save the woman's life	To preserve physical health	To preserve mental health	Rape or incest	Fetal impair- ment	Economic or social reasons	On request
Developed countries (n = 48)							
Permitted	46	42	41	39	39	36	31
Not permitted	2	6	7	9	9	12	17
Developing countries (n = 145)							
Permitted	143	80	79	44	37	27	21
Not permitted	2 🤇	65	66	101	108	118	124
Source: United Nations ¹²							